

Prevent Strategy and Delivery Plan 2017 - 2019



Key population and demographic facts

Did you know
LBBD has...

206,460

Residents

7th smallest population in London



56,545
under 16s



Highest proportion
in London and the UK

130,122
16s to 64s



4th lowest proportion
in London

19,793
over 65s



10th lowest proportion
in London

33
average age



Lower than London
average (36)

59.8
male healthy
life expectancy



Below London average (64.1)

58.5
female healthy
life expectancy



Below London average (64.1)

46.2

Average attainment
8 score per pupil (GCSE)



Below London average (48.6)

14.7%

have no
qualifications



Above London average (6.6%)

86.5

births per 1000
women of childbearing age
Highest in London



81.7
crimes per
1000 people



Below London average (87.3)

£295,380
average house
price (all types)



Below London
average (£484,362)

18.7%
English not
first language



Below London average (22.1%)
for aged 3+

7.2%
unemployment



Above London average (5.5%)

67.3%
employment



Below London average (73.7%)

13%
DWP benefits
claimants



Highest in London

50.5%
BME population



Below London
average (55.1%)

30.9%
born abroad



Below London average (36.7%)

4.7%

Nigeria most
common birthplace
outside the UK, followed
by India and Pakistan



Contents

Council vision and priorities	1
Foreword	2
Local context	3
National context	4
Governance	6
Links to other strategies and plans	7
Vision	8
Priorities	8
Objectives	8
Priority 1: To work in partnership to understand the risk of radicalisation in Barking and Dagenham.	9
Priority 2: To work with partners and residents to identify and address potential vulnerabilities related to extremism or radicalisation	10
Priority 3: To put in place mechanisms to prevent individuals from being drawn into terrorism and ensure that they are given appropriate advice and support	13
Priority 4: To deliver a programme to limit and disrupt the activities of extremist individuals who seek to spread or incite violence for a political, ideological, racial or religious cause	14

Council vision and priorities

One borough; one community; London's growth opportunity

Encouraging civic pride

Build pride, respect and cohesion across our borough

Promote a welcoming, safe, and resilient community

Build civic responsibility and help residents shape their quality of life

Promote and protect our green and public open spaces

Narrow the gap in attainment and realise high aspirations for every child

Enabling social responsibility

Support residents to take responsibility for themselves, their homes and their community

Protect the most vulnerable, keeping adults and children healthy and safe

Ensure everyone can access good quality healthcare when they need it

Ensure children and young people are well-educated and realise their potential

Fully integrate services for vulnerable children, young people and families

Growing the borough

Build high quality homes and a sustainable community

Develop a local, skilled workforce and improve employment opportunities

Support investment in housing, leisure, the creative industries and public spaces to enhance our environment

Work with London partners to deliver homes and jobs across our growth hubs

Enhance the borough's image to attract investment and business growth

Well run organisation

A digital Council, with appropriate services delivered online

Promote equalities and diversity in the workforce and community

Implement a 'smarter working' programme, making best use of accommodation and IT, allowing Members and staff to work flexibly to support the community

Continue to manage finances efficiently, looking for ways to make savings, generate income, and be innovative in service delivery.

See also:

- **Corporate Delivery Plan 2017/18**
- **Borough Manifesto**

Foreword



Barking and Dagenham is a vibrant and diverse borough which has seen significant change over the last decade, with ambition to continue to grow over the next decade. The potential for growth in Barking and Dagenham is exciting, bringing with it significant opportunities, including building new homes and attracting new businesses, which will encourage more people to live, work and invest in our borough. These are clearly exciting times for us. Yet we are also mindful that as our community continues to grow and become more diverse, there will be a minority of people who will use these opportunities to attempt to divide the community and promote extremist ideas. This can manifest itself in many ways, including racist far-right groups, as well as those who pervert Islam for violent ends.

There are many contributing factors as to why somebody may be drawn into extremism, and ensuring those individuals are given support and a 'way out' is one of the main drivers of the Prevent Strategy. Barking and Dagenham Council recognises, values and welcomes the diversity of people

living, working and visiting our Borough. We are committed to promoting equality and tackling social exclusion and discrimination.

Building strong and resilient communities is at the forefront of this strategy, but the Council and partner agencies cannot do this alone. We need the whole community to challenge hate speech and intolerance. We are always available for advice and we hope that local private and community venues will seek our guidance and support when presented with individuals or groups promoting hatred and intolerance.

We are committed to ensuring that the wider community has an understanding of the Prevent Strategy through education and effective communication. We will continue to deliver training and awareness sessions throughout the borough to all services.

The key to successful delivery of Prevent in Barking and Dagenham will be continued partnership working with cabinet colleagues, the Metropolitan Police Service, the National Probation Service, North East London NHS Foundation Trust, the Council for Voluntary Services and various community services and religious organisations. Through this partnership working we can promote cohesion, and we are confident we will support individuals, the community and organisations against the threat of extremism and the many forms it can take.

Cllr Sade Bright
Cabinet Member for Equalities and Cohesion

Local context

In the space of two decades the Borough has changed from being a largely homogenous White British working-class community to a diverse and multi-cultural community. This is the result of Barking and Dagenham's proximity to inner-London and relative affordability. Immigration from the EU and from the rest of the world has been a significant factor in the demographic change of the borough, but it is important to note that inward migration has also come from elsewhere in London as part of the growth of the city and from elsewhere in the UK. This type of migration has typically been from British born, second generation migrants.

In 2017, 49% of the population is BME and more nationalities, cultures and faiths are represented than ever before. 30% of the population was born outside of the UK and for 18.5% of residents English is not their first language.

Because of its scale and pace, the impact of this change should not be underestimated. In this period, we have witnessed an emergence of far-right political views. Islamophobia and anti-immigration sentiment are the manifestations of a community that is coming to terms with diversity and multi-culturalism. Community cohesion and good community relations in the borough are mostly good, we work hard to ensure the borough is inclusive, welcoming, and friendly. However, pockets of extremism persist and sometimes surface.

Reflecting this presence of extremism, and the vulnerability of our community to extremism, in 2011, 2013, and again in 2015, Barking and Dagenham was designated priority status for Prevent by the Office for Security and Counter Terrorism. During that time, we have been operating a local Prevent programme with support from the Home Office. The objectives of the programme so far have been to identify and respond to signs of radicalisation, engage the community with anti-extremism messages, and develop robust procedures for effective partnership working.

We take a risk-based approach to Prevent and we are vigilant and mindful of the issues within our community. National and regional context influences our approach too. Prevent is a fluid and fast-moving policy area that is responsive to real world events. The current threat level for international terrorism in the UK has been classified as Severe since August 2014. Several recent UK terror attacks including the murder of Jo Cox MP, Westminster Bridge, Manchester, London Bridge, and Finsbury Park have put the national Prevent Strategy in the spotlight. It is therefore very important and timely to be updating and strengthening our approach to be sure that levels of local Prevent activity and levels of vigilance change to reflect risk.

The local Prevent Strategy sits alongside a wider range of strategies and priorities within the Council's broader cohesion agenda. 2017 will see the publication of an Equality and Diversity Strategy for the Borough and the development of a separate Cohesion Strategy. The local Prevent programme will be bolstered by a broader range of initiatives to build cohesion, support civic society, and develop the voluntary and community sector in the

Borough. The Prevent Strategy and Delivery Plan will connect with these initiatives to ensure maximum reach and impact of Prevent activities and messages.

National context

Over the last 15 years Barking and Dagenham has become one of the fastest-changing communities in Britain both in terms of growth and diversity.

The Counter-Terrorism and Security Act 2015 introduced a statutory duty for a number of organisations to prevent people from being drawn into terrorism. These organisations include education establishments, local authorities, prisons, probation services, NHS trusts, and the Police.

The Prevent Strategy, published by the Home Office in 2011, is part of the overall counter-terrorism strategy, CONTEST. The aim of the strategy is to reduce the threat to the UK from terrorism by stopping people becoming terrorists or supporting terrorism. This includes non-violent extremism, which can create an atmosphere conducive to terrorism and can popularise views which terrorists exploit. It also states that preventing people becoming terrorists or supporting terrorism requires challenge to extremist ideas. In particular, this is important where ideas are used to legitimise terrorism and are shared by terrorist groups. Prevent work addresses all forms of terrorist threats to the UK.

The 2011 Home Office Prevent Strategy has three specific strategic objectives:

- Respond to the ideological challenge of terrorism and the threat we face from those who promote it.
- Prevent people from being drawn into terrorism and ensure that they are given appropriate advice and support. And;
- Work with sectors and institutions where there are risks of radicalisation that we need to address.

In 2015, under section 29 of the Counter-Terrorism and Security Act 2015 Act, the Government published The Prevent Duty Guidance for England and Wales to assist authorities to interpret the duty and develop local action plans. The guidance identifies best practice for each of the main sectors and describes ways in which they can comply with the duty. It includes sources of further advice and provides information on how compliance with the duty will be monitored. The Prevent Strategy and Delivery Plan below follows this guidance and our partners follow complementary sector-specific guidance that was issued separately.

A number of national initiatives have been developed which are designed to support vulnerable individuals who are at risk of being drawn into terrorism. This includes the Channel programme.

Channel is also part of the statutory duty and is the support mechanism which is offered to individuals who have been identified due to the vulnerability of being drawn into terrorism. Referrals can be made by any statutory, non-statutory or voluntary service or by members of the public. In figures recently released by the National Police Chiefs Council (NPCC) over 1000 referrals were made by schools from England and Wales in the year 2015/16.

Following the receipt of a referral, an assessment is made by the police to determine their suitability for the Channel programme. Whatever the reasons for their referral, Channel is completely voluntary and support can come from a range of services including housing, social services or employment, to more specialised support around the discussion of ideologies with one of the Home Office intervention providers.

Nationally, the emphasis has been on those who travel to places of foreign conflict and participate with extremist groups particularly in Syria and Iraq, the concern being that those individuals may seek to organise attacks or radicalise others in the UK.

The series of attacks in Europe and the UK have highlighted the threat from international and domestic terrorism. These incidents have also been used to supplement an Islamophobic narrative for extreme right-wing groups. These groups prey on the fear generated by terrorist incidents and seek to commit criminal acts in pursuit of their agenda

Terrorism takes many forms and in recent years there has been an increase in terrorist groups from various ideologies using social media as a means of transmitting their message to an international audience. Terrorist groups are now able to produce slick and professional propaganda aimed at enticing young people to their cause. Over 4000 websites each week are removed by the Counter Terrorism Internet referral unit.

Of particular concern and priority at a national level is to tackle Muslim extremism which has risen with the growth of extremist groups elsewhere in the world. Small parts of the Muslim community in the UK are not integrated into the wider British Society and radical views and activities are present in these isolated and segregated pockets. Channel referrals from universities, schools, and hospitals show that radical views are reaching young people. Radicalised British Muslims have travelled to places such as Iraq, Syria, and Libya with the intent to join violent jihadist groups.

However, while there is a clear threat from Muslim extremism, it is important that Prevent engages and works well with the Muslim community. Otherwise it can be viewed as a counter-productive policy and means of surveillance that results in mistrust and disengagement from a key part of society Prevent needs to work with. Therefore, other agendas such as community cohesion, integration and inclusion are important and relevant to Prevent and should guide how it operates at a local level.

Governance



The Barking and Dagenham Prevent Strategy and Steering group has been established to lead the development and delivery of the strategy and delivery plan, with representation from the Local Authority, Police, probation, health, education services and the voluntary and community sector.

To support individuals who may be drawn to terrorism, the Barking and Dagenham Channel Panel meets monthly. This panel is chaired by the Local Authority and includes representation from both the MPS Local Basic Command Unit and its SO15 (counter-terrorism command) Channel Police Practitioners, and the Panel is able to call upon other representatives where required.

The Barking and Dagenham Community Safety Partnership (CSP) is made up of statutory partners of the Council, the Police, the Probation Service, the Fire Brigade and Health Services. Having a Community Safety Partnership is a legal requirement under the Crime and Disorder Act 1998, and the partnership has a legal duty to work together in order to prevent and reduce crime and disorder in the local area.

The Barking and Dagenham Community Safety Partnership (CSP) has strategic responsibility for the Prevent Strategy and Steering Group and Channel Panel. The success measures listed in the delivery plan will be reported to the CSP on an annual basis.

Both the Prevent Strategy and Steering group and Channel panel are linked to a number of boards and groups. This includes but is not limited to;

- Children's Partnership;
- Safeguarding Adults Board;
- Local Safeguarding Children's board; and
- Community Tension Monitoring Group.

Links to other strategies and plans

There are a number of national, regional, and local documents that have influenced the development of Barking and Dagenham's Prevent Strategy.

National

Prevent Strategy 2011
Revised Prevent Duty
Guidance: for England and
Wales 2015
Channel Guidance: for
England and Wales 2015

Regional

London Child Protection
Procedures
Pan London Safeguarding
Adults Procedure
Counter Terrorism Local
Profile

Local

Education Strategy 2014/17
Children and Young
People's Plan
Barking and Dagenham
Community Safety Plan
Licensing Policy
Housing Strategy
Community Safety Strategic
Assessment
Corporate Performance
report.
Corporate Plan 2017/18
Borough Manifesto
Hate Crime Action Plan
Equality and Diversity
Strategy 2017/21
Culture Strategy
Cohesion Strategy

The linked strategies and plans shall be under constant review during the 2017-2019 period.

Vision

Our vision is for Barking and Dagenham to be a borough where individuals are protected from becoming drawn into terrorism or violent extremism.

Priorities

1. To work in partnership to understand the risk of radicalisation in Barking and Dagenham.
2. To work with partners and residents to identify and address potential vulnerabilities related to extremism or radicalisation.
3. To put in place mechanisms that prevent individuals from being drawn into terrorism and ensure that they are given appropriate advice and support.
4. To deliver a programme to limit and disrupt the activities of extremist individuals who seek to spread or incite violence for a political, ideological, racial or religious cause.

Objectives

By 2019 we will have achieved the following:

- Partners and residents will have a clear understanding of the Prevent Strategy and how it is implemented in Barking and Dagenham.
- Partners and residents understand why intervention is required, and are able to confidently identify factors around radicalisation and extremism and share their concerns.
- Enhance community cohesion through communications and Prevent projects.

The following action plan covers the activity to be completed to March 2019.

Priority 1: To work in partnership to understand the risk of radicalisation in Barking and Dagenham.

To ensure that all young people, parents and carers, and staff in public and other services (e.g. local authority, schools, NHS, voluntary organisations) are aware of the potential issues around extremism and radicalisation in Barking and Dagenham and our local response.

The perspectives of those who may be affected by these issues, including venues, faith communities and local organisations, will be key contributors and we shall use existing mechanisms such as the Community Tension Monitoring process to identify, monitor and respond to Prevent related issues.

Barking and Dagenham's interrupted Prevent status has meant a need to provide Prevent awareness training to equip staff to identify individuals being drawn into terrorism. The core training product for this is the Home Office Workshop to Raise Awareness of Prevent (WRAP). Increasing the number of trained staff, particularly in safeguarding roles, is a key part of this priority.

We have already completed a great deal of work in this area, with staff from every school in the borough having received the WRAP training. Over 1,400 school staff have received the training, with a further 600 staff across other sectors.

#	Action	Owner
Increase the understanding of partners of the local threats and vulnerabilities in relation to extremism and terrorism		
1	All Local Counter Terrorism Leads across statutory services have access to the East London Counter Terrorism Local Profile (CTLTP).	Prevent Coordinator and Schools Prevent Officer
2	Key officers and partners (including schools) are informed via redacted CTLTP briefings.	Prevent Coordinator and Schools Prevent Officer
3	The effectiveness of Prevent Case Management data is analysed and provided to Counter Terrorism leads and relevant service managers.	Prevent Coordinator
4	Publish Prevent Strategy and Delivery Plan, and other key information about Prevent, on the Council's website so that it is readily available to partners and others. Publicise where and how these documents and information can accessed by stakeholders.	Prevent Coordinator
Ensure there is understanding of the Prevent strategy across the specified authorities identified by the 'Prevent Duty'		

#	Action	Owner
5	Home Office approved Prevent E-learning package is delivered across Local Authority achieving 70% compliance amongst front line staff	Prevent Coordinator and Learning and Development Team
6	The Health, Safety and Wellbeing audit is used to identify and respond to gaps in Prevent implementation in schools	Health and Safety Advisor
7	Staff are given the opportunity for a greater understanding of terrorism, extremism and the groups that operate through training and development. This is available across statutory services.	Prevent Coordinator and Learning and Development Team
Increase the representation of faith and community groups at the Prevent Strategy and Steering Group		
8	The perspectives of those that may be affected by these issues, including venues, faith groups and local community organisations contribute to the local Prevent delivery.	Prevent Strategy and Steering Group

Priority 2: To work with partners and residents to identify and address potential vulnerabilities related to extremism or radicalisation

This priority focuses on early intervention and appropriate preventative measures.

In implementing the Prevent Duty, we are ensuring that partners adopt a complete approach to preventing people from being drawn into terrorism. When a potential extremism or radicalisation issue is identified we need to ensure there is compliance with the referral pathway and escalation process. Furthermore, we need to ensure that individuals/agencies/organisations involved in the referral are supported through the process to manage the concern or issue. Lastly, vulnerabilities related to the concern or issue need to be addressed through existing mechanisms or otherwise.

This is not solely focused upon individuals, but premises and organisations too. For example, venues where there is internet access need to ensure that appropriate filtering is in place, to prevent access to extremist material.

We know we cannot achieve this priority with organisations working in isolation. As such, we are committed to strengthening accountability and embedding a common ownership of the Prevent agenda through engagement with political leaders, chief executives, boards, directors, managers, senior leaders and other partners.

#	Action	Owner
Increase the community role in tackling extremism		
9	Use appropriate opportunities during the Council's Summer of Festivals to communicate with residents about anti-extremism and anti-terrorism messages.	Community Coordinator, Prevent Coordinator, Communications Team, Events Team
10	Facilitate and support community-led events and activities that build inclusion and cohesion.	Prevent Coordinator and Community Coordinator
11	Link Prevent projects and related activities to community development initiatives to extend reach of Prevent into the community.	Prevent Coordinator with Community Enterprise Team
12	Work with community leaders to develop influential community voices and share communications responsibilities with the Council and its partners.	Prevent Coordinator
13	Develop communications campaigns to spread messages of inclusion, cohesion and non-violence	Strategy and Programmes Director
14	Work with the voluntary and community sector to build trust and confidence in Prevent to enhance its reputation as an effective programme	Prevent Coordinator and Police Prevent Liaison Officer
15	Consult with local stakeholders on the development of a new model for local delivery of Prevent that strengthens relationships and empowers community groups and organisations to support the Prevent programme	Prevent Coordinator and Police Prevent Liaison Officer
16	Consult with the local voluntary and community sector on their training and development needs around Prevent and Channel, and provide learning and development sessions accordingly.	Prevent Coordinator
17	Link Prevent projects and related activities to the deliverables of the Cohesion Strategy and Culture Strategy and Hate Crime Action Plan ensuring all community engagement opportunities are maximised	Strategy and programmes Director with other relevant Commissioning Directors
Develop an early intervention and identification process which raises potential concerns of extremism or radicalisation		
18	Review and update the Prevent referral pathway and share across partners.	Director of Public Health
19	Review and update the Channel referral pathway and share across partners.	Director of Public Health

#	Action	Owner
20	Ensure that Prevent and Channel referral pathways, processes, and procedures are integrated into the operations of the Community Solutions Service Block (service to launch from 1 st October 2017). In particular, ensuring that Prevent and Channel functions and responsibilities currently executed by the MASH and Adults Intake Teams are maintained and developed during and after transition into Community Solutions.	Director of Public Health, with relevant Commissioning Directors and Operational Directors
21	Hate crime perpetrators are reviewed to identify potential Channel or Prevent referrals.	Prevent Coordinator
22	All organisations work together to ensure that the Channel Panel receives all identified concerns.	Channel Panel
Ensure that partners consider a complete approach when implementing the Prevent duty		
23	Ensure partners and their venues have correct website filtering in place, in particular schools and colleges.	School Head teachers
24	Publicly owned venues do not provide a platform for extremist and are not used to disseminate extremist views.	School heads, library managers, facilities managers
25	Prevent is considered around schools safeguarding, taking into account out of school settings which provide support to young people.	School and College Safeguarding leads and Home Education Team
26	The principles of Prevent are included in new service contracts and policies are updated to reflect this to ensure our contracted services are aware of the Prevent duty.	Customer Services, contracts and business improvement
Support partners to embed the Prevent Duty across all relevant organisations		
27	Periodic briefings to political leaders, chief executives, boards, directors and managers to ensure they are actively engaged and uphold the principles of the Prevent duty.	Prevent Coordinator
28	Inductions provided to portfolio holders and any new members of the partnership who are actively engaged with the Prevent duty.	Prevent Coordinator

Priority 3: To put in place mechanisms to prevent individuals from being drawn into terrorism and ensure that they are given appropriate advice and support

The focus of this priority is to ensure that individuals who may be at risk of being drawn into terrorism are provided with comprehensive support. Where people are identified as at risk, we will assess the nature of that risk and develop appropriate support interventions in response.

The introduction of the Prevent duty has made the Channel programme statutory. Channel is the process of protecting individuals who may be vulnerable to becoming involved in terrorism or violent extremism. The multi-agency Channel panel, chaired by the Local Authority, is in place to protect and divert people away from the identified risk at an early opportunity.

Channel is a voluntary programme and is at the discretion upon the individual, or if they are under 18 years old, the individual's next of kin. At each panel, a judgement is made on the necessity for the individual to enter, remain or to exit the Channel process. This judgment is based upon the extent of the extremism concern and whether suitable support is in place.

Identifying the most appropriate engagement activities to address an individual's needs and vulnerabilities will require a greater understanding of the range of community and partnership resources locally available.

#	Action	Owner
Continue to ensure that support offered by partners is appropriate for each individual		
29	To monitor the referral pathway to the Channel Panel, which supports or refers individuals who are at risk. Review submitted to CSP.	Prevent Coordinator
30	The Channel Panel continues to operate effectively within the guidance. This is reviewed and audited.	Channel Panel Chair
Ensure that information is shared between partners to address any concerns		
31	To ensure effective information sharing agreements are in place between partners to record information, share it, understand its significance and acted upon.	Prevent Coordinator Schools Prevent Officer Prevent Lead, Barking, Havering, & Redbridge University NHS Trust (BHRUT)

#	Action	Owner
		Prevent Lead, North East London Foundation Trust (NELFT) National Probation Service (NPS)
Identify third sector capacity to increase the range of support available		
32	There are a number of commissioned projects available to those on the Channel programme.	Service Improvement Officer (Youth Offending Service)

Priority 4: To deliver a programme to limit and disrupt the activities of extremist individuals who seek to spread or incite violence for a political, ideological, racial or religious cause.

Extremism of any form seeks to cause discord within the community. The Council understand how important it is to respond to the harmful activities of extremist individuals or groups who seek to spread or incite hatred. These groups must not consider Barking and Dagenham as a potential area in which to recruit the disenfranchised.

As a responsible authority, the Council has the statutory duty to work in partnership towards the reduction and prevention of crime. We will look at the range of tools and powers to address issues of extremist activities wherever they present.

In addition we must continue to ensure our staff are adequately supported to recognise extremist activity and associated material as part of detection when undertaking their day-to-day tasks within the community.

This priority will also support the development of positive relationships with schools, faith groups and the wider community, by using Prevent projects to enable engagement and challenge extremism.

#	Action	Owner
Continue to respond to actions of those promoting violent extremism wherever it may present		
33	Events or activities of extremism which pose a risk to public order are disrupted. If this is not under council control, advice is provided to the property owner.	Schools Prevent Officer

#	Action	Owner
34	Our communications in responding to extremism, wherever it presents, is timely and supports the community by rejecting hate.	Prevent Coordinator, Communications Manager
Develop positive relationships with our community by using Prevent projects.		
35	Members of our community are aware of the need to reject stereotypes, challenge extremist behaviour and be able to form a basis of counter narrative against extremism.	Prevent Coordinator
36	PSHE lessons are utilised to ensure young people in our borough have critical thinking skills to reject generalisations and stereotypes which are the basis of extremist rhetoric.	PSHE Coordinator, School Head teachers, Prevent Coordinator
Ensure that staff are aware of the actions of potential extremist or terrorist and know how to respond.		
36	Staff in specified roles have received training to enable them to identify circumstances of hostile reconnaissance. Training is delivered to specified roles and 80% compliance achieved.	Civil Protection Manager, SO20 local lead
37	Staff in specified roles are aware of the use of leaflets and stalls to convey messages of hate and intolerance and can respond and refer as appropriate. Training is delivered to specified roles and 80% compliance achieved.	Street enforcement, SO20 local lead